Financial Statements as of December 31, 2011 and 2010 Together with Independent Auditors' Report



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Bonadio & Co., LLP Certified Public Accountants

INDEPENDENT AUDITORS' REPORT

February 29, 2012

To the Board of Directors of the County of Monroe Industrial Development Agency:

We have audited the accompanying financial statements of the business-type activities of the County of Monroe Industrial Development Agency (COMIDA), a New York Public Benefit Corporation and a discretely presented component unit of the County of Monroe, New York, as of and for the years ended December 31, 2011 and 2010, which collectively comprise COMIDA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of COMIDA's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of COMIDA as of December 31, 2011 and 2010, and the respective changes in financial position and cash flows, for the years then ended in conformity with accounting principles generally accepted in the United States.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 29, 2012, on our consideration of COMIDA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

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INDEPENDENT AUDITORS' REPORT

(Continued)

Accounting principles generally accepted in the United States require that the management's discussion and analysis on pages 3 through 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

The following Management's Discussion and Analysis (MD&A) of the County of Monroe Industrial Development Agency's (COMIDA) financial position provides an overview of COMIDA's financial activities for the years ended December 31, 2011 and 2010. The MD&A should be read in conjunction with COMIDA's financial statements and related notes, which follow the MD&A.

FINANCIAL HIGHLIGHTS

- The assets of COMIDA exceeded its liabilities at December 31, 2011 and 2010 by \$2,197,287 and \$2,908,610, respectively.
- COMIDA's net assets decreased by \$711,323 in 2011 and decreased by \$287,559 in 2010 as a result of 2011 and 2010 operations.
- COMIDA's total revenues (operating and non-operating) were \$977,578 and \$2,609,027 in 2011 and 2010, respectively.
- COMIDA's total expenses were \$1,688,901 and \$2,896,586 in 2011 and 2010, respectively.

OVERVIEW OF THE FINANCIAL STATEMENTS

The statement of net assets and the statement of revenue, expenses, and change in net assets report information about COMIDA as a whole and about its activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenue and expenses are taken into account regardless of when cash is received or paid.

These two statements report COMIDA's net assets and changes in them from one year to the next. COMIDA's net assets, the difference between assets and liabilities, are one way to measure COMIDA's financial health, or financial position. Over time, increases or decreases in COMIDA's net assets are one indicator of whether its financial health is improving or deteriorating. Consideration should also be given to other factors, such as changes in COMIDA's fee income and the fluctuation of COMIDA's expenses, to assess the overall health of COMIDA.

NOTES TO FINANCIAL STATEMENTS

The financial statements also include notes that explain the information in the financial statements. They are essential to a full understanding of the data provided in the financial statements.

COMIDA

The analysis below summarizes the statements of net assets (Table 1) and changes in net assets (Table 2) of COMIDA as of and for the years ended December 31, 2011, 2010 and 2009.

Table 1 - Statements of Net Assets (000s omitted)

	<u>2011</u>	<u>2010</u>	<u>2009</u>
Assets: Current assets Capital assets, net of accumulated depreciation	\$ 2,215 <u>2</u>	\$ 2,930 4	\$ 3,227 <u>1</u>
Total assets	 2,217	 2,934	 3,228
Liabilities: Current liabilities	 20	 25	 32
Total liabilities	 20	 25	 32
Net assets: Invested in capital assets Unrestricted	 3 2,194	 4 2,905	 1 3,195
Total net assets	\$ 2,197	\$ 2,909	\$ 3,196

Cash decreased approximately \$647,000 in 2011 because of operating results for the year. Unfortunately, the level of fee income has decreased for three straight years, which is indicative of the challenges facing businesses in the County over the same period. Total liabilities decreased approximately \$5,000 as a result of less obligations remaining unpaid at year-end. COMIDA's most significant obligations annually consist of unused vacation and other payroll liabilities. Unrestricted net assets, which is the result of these factors, decreased approximately \$711,000 in 2011 and can be primarily attributed to smaller projects closing and less interest income in the current year.

Cash decreased approximately \$323,000 in 2010 from 2009 primarily as a result of fewer projects closing in 2010 than 2009. Total liabilities decreased approximately \$7,000 as a result of less obligations remaining unpaid at year-end. Unrestricted net assets, which is the result of these factors, decreased approximately \$290,000 in 2010 and can be primarily attributed to the poor economic conditions.

COMIDA (Continued)

Table 2 shows the changes in net assets for the years ended December 31, 2011, 2010 and 2009.

Table 2 - Changes in Net Assets (000s omitted)

	<u>2011</u>	<u>2</u> (<u>010</u>	2009
Revenues: Fee income Contributions PTAC income Interest income	\$ 782 - 186 <u>9</u>	\$	1,295 1,135 167 11	\$ 1,314 - 189 18
Total revenues	 977		2,608	 1,521
Expenses: Program and community development Professional services Salaries Payroll taxes and employee benefits Rent Travel, meetings and entertainment Advertising and promotion Office supplies and postage Legal notices Staff development Depreciation Dues and subscriptions Total expenses	738 455 297 83 60 15 13 12 10 3 2 1		2,005 364 308 100 60 20 13 13 6 3 2 2	1,146 325 346 79 60 26 12 12 7 2 2 2
Change in net assets	\$ <u>(711</u>)	\$	(288)	\$ (498)

Fee income decreased approximately \$513,000, or 40%, in 2011. The decrease is due to the bad economy suppressing the facilitation of larger projects, resulting in smaller projects in 2011. Contributions income and program and community development expense decreased as a result of a one time occurrence in the previous year whereby two not-for-profits dissolved and contributed all their assets to COMIDA.

Fee income decreased approximately \$19,000, or 1%, in 2010. The decrease is due to COMIDA's inability to issue civic facility bonds in 2010. Contributions increased significantly because during 2010, two not-for-profits dissolved and contributed all of their assets to COMIDA. In order to promote economic development in the community, COMIDA contributed all of those assets to a not-for-profit, which increased program and community development expenses approximately \$860,000, or 75%.

FUTURE FACTORS

COMIDA staff will continue to promote IDA benefits to the community as well as prospective tenants as a means to level the playing field for expanding businesses in Monroe County. As New York is Open for Business, the IDA offers critical incentives to business to insure they expand and grow in New York State and Monroe County.

Since January 31, 2008, COMIDA's fee income has been reduced by the inability to issue civic facility bonds as a result of the enabling State legislation sunset provisions. COMIDA's mission since this time has remained committed to the economic development of the region and therefore has continued to fund these programs at historical amounts. As a result, COMIDA's cash has been decreasing over the past few years to support these important community and economic development projects. Each year, the Board and Management evaluate our current cash position, projected cash inflows, and community and economic development projects to determine the best use of our economic development initiatives.

CONTACTING COMIDA'S ADMINISTRATION

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of COMIDA's finances and to show the accountability for the money received. If you have questions about this report or need additional financial information, contact the County of Monroe Industrial Development Agency's Executive Director, Judy Seil, at 50 West Main Street, Suite 8100, Rochester, New York, 14614.

STATEMENTS OF NET ASSETS DECEMBER 31, 2011 AND 2010

	<u>2011</u>	<u>2010</u>
ASSETS		
CURRENT ASSETS: Cash Fee income receivable PTAC receivable	\$ 2,203,902 - 10,547	\$ 2,850,858 26,408 53,154
Total current assets	2,214,449	2,930,420
CAPITAL ASSETS, net	2,942	3,396
Total assets	2,217,391	2,933,816
LIABILITIES		
CURRENT LIABILITIES: Accrued payroll and related expenses	20,104	25,206
Total current liabilities	20,104	25,206
NET ASSETS		
Invested in capital assets Unrestricted	2,942 2,194,345	3,396 2,905,214
Total net assets	\$ 2,197,287	\$ 2,908,610

STATEMENTS OF REVENUE, EXPENSES, AND CHANGE IN NET ASSETS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

	<u>2011</u>	<u>2010</u>
REVENUES: Fee income Contributions	\$ 782,266	\$ 1,295,471 1,135,461
PTAC income	186,872	167,325
Total revenues	969,138	2,598,257
PROGRAM AND COMMUNITY DEVELOPMENT EXPENSES: Monroe County Industrial Development Corporation Community development Program support	533,022 205,000	1,135,461 665,199 205,000
Total program and community development expenses	738,022	2,005,660
OPERATING EXPENSES: Professional services Salaries Payroll taxes and employee benefits Rent Travel, meetings and entertainment Advertising and promotion Office supplies and postage Legal notices Staff development Depreciation Dues and subscriptions Total operating expenses Total expenses Operating loss	454,661 297,370 83,231 60,000 14,726 13,035 12,145 10,083 2,576 1,712 1,340 950,879 1,688,901 (719,763)	364,643 308,428 100,158 60,000 19,776 12,946 12,596 5,965 3,120 1,549 1,745 890,926 2,896,586 (298,329)
NONOPERATING REVENUE: Interest income	8,440	10,770
Total nonoperating revenue	8,440	10,770
CHANGE IN NET ASSETS	(711,323)	(287,559)
NET ASSETS - beginning of year	2,908,610	3,196,169
NET ASSETS - end of year	\$ 2,197,287	\$ 2,908,610

STATEMENTS OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

	<u>2011</u>	<u>2010</u>
CASH FLOW FROM OPERATING ACTIVITIES: Cash received from customers Cash received from contributions Cash paid to employees for services Cash paid to suppliers for goods and services Cash paid for program and community development	\$ 1,038,153 - (385,703) (568,566) (738,022)	\$ 1,436,315 1,135,461 (408,285) (487,725) (2,005,660)
Net cash flow from operating activities	 (654,138)	 (329,894)
CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Purchases of capital assets	(1,258)	(3,551)
Net cash flow from capital and related financing activities	 (1,258)	 (3,551)
CASH FLOW FROM INVESTING ACTIVITIES: Interest income	 8,440	 10,770
Net cash flow from investing activities	 8,440	 10,770
CHANGE IN CASH	(646,956)	(322,675)
CASH - beginning of year	 2,850,858	 3,173,533
CASH - end of year	\$ 2,203,902	\$ 2,850,858
RECONCILIATION OF OPERATING INCOME TO NET CASH FLOW FROM OPERATING ACTIVITIES: Operating loss Adjustments to reconcile operating loss to net cash flow from operating activities -	\$ (719,763)	\$ (298,329)
Depreciation Changes in:	1,712	1,549
Fee income receivable PTAC receivable Accounts payable	26,408 42,607	(20,606) (5,875) (6,934)
Accrued payroll and related expenses	 (5,102)	 301
Net cash flow from operating activities	\$ (654,138)	\$ (329,894)

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2011 AND 2010

1. COMIDA

On June 6, 1972, the County of Monroe Industrial Development Agency (COMIDA) was established by a special act of the County Legislature under the New York State Industrial Development Act of 1969. COMIDA's purpose is to provide, develop, encourage and assist existing and new businesses to acquire, construct, reconstruct, improve, maintain, equip and furnish facilities in the County of Monroe and Rochester, New York area.

COMIDA is a discretely presented component unit of the County of Monroe, New York (County of Monroe) and is a New York State not-for-profit public benefit corporation.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Accounting

COMIDA's financial statements are prepared in conformity with accounting principles generally accepted in the United States as set forth by the Governmental Accounting Standards Board for proprietary funds. Private sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and the proprietary fund financial statements to the extent they do not conflict or contradict guidance of the GASB. Governments also have the option of following subsequent private sector guidance for their business-type activities and enterprise funds. COMIDA has elected not to follow subsequent private sector guidance.

Basis of Presentation

GASB requires the classification of net assets into three classifications defined as follows:

- Invested in capital assets, net of related debt This component of net assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets, if applicable. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of invested in capital assets, net of related debt. Rather, that portion of the debt is included in the same net assets component as the unspent proceeds. COMIDA has no outstanding debt obligations at either December 31, 2011 or 2010.
- Restricted net assets This component of net assets consists of amounts which have external constraints placed on their use imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation. At December 31, 2011 and 2010, COMIDA has no restricted net assets.
- Unrestricted net assets This component of net assets consists of net assets that do not meet the definition of "invested in capital assets, net of related debt", or "restricted".

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Nature of Activities

COMIDA administers programs that assist local businesses in obtaining long-term financing for property and equipment. COMIDA accomplishes this through two types of transactions, a lease-leaseback or issuance of an industrial development bond. COMIDA also funds various community development activities, which provide economic benefits for the County of Monroe.

Lease-Leaseback

In a lease-leaseback transaction, the lessee (local business) negotiates the terms and conditions of a financing arrangement with a bank or other commercial lender. COMIDA obtains title to, and possession and/or control of the property financed and enters into a lease agreement with the lessee for a term equal to the lesser of the term of the financing or the benefit period. The rent from the lease includes debt service payments to the lender and is paid directly by the lessee to the lender.

• Industrial Development Bonds

The transaction for a bond issue is similar to a lease-leaseback except that COMIDA issues tax-exempt or taxable bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers back to the private-sector entity served by the bond issuance. COMIDA is not obligated in any manner for repayment of the bonds at any time. Accordingly, related property is not reported as assets, and the bonds are not reported as liabilities in the accompanying financial statements.

The terms of these transactions generally provide for reductions in property taxes paid by recipients of the financing in return for commitments to provide jobs and other economic benefits for the County of Monroe.

As of December 31, 2010, there were 71 series of Industrial Development Bonds outstanding with an approximate aggregate amount payable of approximately \$485 million. This information for 2011 was unavailable at the time of issuance of these financial statements.

Related Parties

COMIDA is related through common managerial and operational personnel and common Board of Directors members with several organizations involved in promoting economic development in the County of Monroe. These related organizations include Empire Zone of Monroe County, Inc.; Monroe County Industrial Development Corporation; Greater Rochester Outdoor Sports Facility Corporation; and Monroe County Sports Development Corporation. COMIDA also works together with other organizations related to the County of Monroe to promote economic development.

Cash

Cash includes cash on hand, demand deposits, money market funds, and savings accounts.

Accounts Receivable

Accounts receivable are shown gross, with uncollectible amounts recognized under the direct write-off method. Generally accepted accounting principles require the use of the allowance method for recording bad debts. However, the use of the direct write-off method is not materially different from the results that would be obtained under the allowance method. Amounts for which no payments have been received for several months are considered delinquent and when customary collection efforts are exhausted, the account is written-off.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Capital Assets

Assets purchased or acquired with a useful life exceeding one year are capitalized. Contributed fixed assets are recorded at fair value at the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs for repairs and maintenance are expensed as incurred. COMIDA depreciates assets on the straight-line basis over estimated useful lives ranging from 3 to 10 years.

Compensated Absences/Accrued Liabilities

Pursuant to resolutions of COMIDA's Board, COMIDA employees are entitled to accrue a limited number of days of unused sick and vacation time. Accrued sick and vacation time is based on the number of years of employment with COMIDA. An individual who leaves the employment of COMIDA may be paid for unused vacation time earned but not sick time. Unused vacation time is recorded as a liability when earned.

Revenue Recognition

Operating revenue consists of revenue from fees earned on lease-leaseback transactions and taxable bond issues which are equal to .50% of the project amount. For the various tax abatement programs, which provide tax incentives for organizations to increase jobs while using local labor on projects, an additional .25% fee is charged. The fee earned on tax-exempt bond issues is equal to 1% of the project amount. Fee income is recorded as revenue when the financing closes, regardless of when the related cash is received. Fee income received prior to closing is recorded as deferred revenue. COMIDA defines non-operating revenue as interest earnings.

Program and Community Development Expenses

Program and community development expenses represent amounts committed to fund program and community development projects as determined by the Board. Program and community development expenses are recognized when paid, as the board determinations, when made, are merely budgetary in nature. Actual payments are based on COMIDA operating results.

Income Taxes

COMIDA is a not-for-profit public benefit corporation and is exempt from income taxes under the Internal Revenue Code.

Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

3. DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS

Policies

COMIDA follows an investment and deposit policy, the overall objective of which is to adequately safeguard the principal amount of funds invested or deposited; conform with federal, state and other legal requirements; and provide sufficient liquidity of invested funds in order to meet obligations as they become due. Oversight of investment activity is the responsibility of the Executive Director.

COMIDA monies must be deposited in Federal Deposit Insurance Corporation (FDIC)-insured commercial banks or trust companies located within and authorized to do business in New York State. Permissible investments include certificates of deposit; obligations of the United States or of federal agencies whose principal and interest payments are fully guaranteed by the federal government or New York State; or in general obligations of the State's political subdivisions.

Collateral is required for deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are those identified in New York State General Municipal Law, Section 10 and outlined in the New York State Comptroller's Financial Management Guide.

Interest Rate Risk

Interest rate risk is the risk that the fair value of investments will be affected by changing interest rates. COMIDA does have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

COMIDA's policy is to minimize the risk of loss due to failure of an issuer or other counterparty to an investment to fulfill its obligations. COMIDA's investment and deposit policy authorizes the reporting entity to purchase the following types of investments:

- Obligations of the United States of America;
- Obligations where payment of principal and interest are guaranteed by the United States of America;
- Obligations of the State of New York;
- Special time deposit accounts;
- Certificates of deposit.

3. DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS (Continued)

Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a failure of a depository financial institution, the reporting entity may not recover its deposits. In accordance with COMIDA's investment and deposit policy, all deposits of COMIDA including certificates of deposit and special time deposits, in excess of the amount insured under the provisions of the Federal Deposit Insurance Act (FDIA) shall be secured by a pledge of securities with an aggregate value equal to the aggregate amount of deposits. COMIDA restricts the securities to the following eligible items:

- Obligations issued, or fully insured or guaranteed as to the payment of principal and interest, by the United States of America, an agency thereof or a United States government sponsored corporation;
- Obligations partially insured or guaranteed by any agency of the United States of America;
- Obligations issued or fully insured or guaranteed by the State of New York;
- Obligations issued by a municipal corporation, school district or district corporation of New York State;
- Obligations issued by states (other than the State of New York) of the United States rated in one of the two highest rating categories by at least one Nationally Recognized Statistical Rating Organization (NRSRO).

Cash

At December 31, 2011 and 2010, COMIDA's cash was covered by FDIC insurance, or by eligible securities held in COMIDA's name by a third-party custodial bank or by the bank's trust department. COMIDA's deposits consisted of the following at December 31:

	2011		2	2010	
	Bank <u>Balance</u>	Carrying <u>Amount</u>	Bank <u>Balance</u>	Carrying <u>Amount</u>	
Demand deposits	<u>\$ 2,475,510</u>	\$ 2,203,902	\$ 3,134,915	\$2,850,858	
These deposits were insured or c	collateralized as	follows:			
			<u>2011</u>	<u>2010</u>	
FDIC insurance Collateralized by third party		\$ 	491,967 1,992,994	\$ 1,080,413 2,663,033	
Total FDIC insurance and	collateral	\$	2,484,961	\$ 3,743,446	

4. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2011 was as follows:

	Balance <u>January 1</u>	<u>Additions</u>	<u>Deletions</u>	Balance <u>December 31</u>
Capital assets being depreciated: Office equipment Furniture and fixtures	\$ 26,691 6,748	\$ 1,258 	\$ (2,576) 	\$ 25,373 6,748
Total capital assets being depreciated	33,439	1,258	(2,576)	32,121
Less accumulated depreciation for:				
Office equipment Furniture and fixtures	(23,517) (6,526)	(1,490) (222)	2,576 	(22,431) (6,748)
Total accumulated depreciation	(30,043)	(1,712)	2,576	(29,179)
Capital assets, net	\$ 3,396	<u>\$ (454)</u>	<u>\$</u>	\$ 2,942
Capital asset activity for the year e	nded Decembe	er 31, 2010 was	as follows:	
	Balance January 1	<u>Additions</u>	<u>Deletions</u>	Balance December 31
Capital assets being depreciated: Office equipment Furniture and fixtures	\$ 23,140 6,748	\$ 3,551 	\$ - -	\$ 26,691 6,748
Total capital assets being depreciated	29,888	3,551	_	33,439
Less accumulated depreciation for:				
Office equipment Furniture and fixtures	(22,685) (5,809)	(832) (717)	<u>-</u>	(23,517) (6,526)
Total accumulated depreciation	(28,494)	(1,549)		(30,043)
Capital assets, net	\$ 1,394	\$ 2,002	\$ -	\$ 3,396

5. PENSION PLAN

Plan Description

COMIDA participates in the New York State and Local Employees' Retirement System (ERS) and the Public Employees' Group Life Insurance Plan. These are cost-sharing multiple-employer public employee retirement systems. These systems provide retirement benefits, as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York serves as sole trustee and administrative head of the system. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the systems and for the custody and control of its funds. The systems issue a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the New York State and Local Retirement System, Gov. Alfred E. Smith, State Office Building, Albany, NY 12244.

Funding Policy

The system is noncontributory, except for employees who joined the New York State and Local Employees' Retirement System (the System) after July 27, 1976 and prior to January 1, 2010 who contribute 3% of their salary, except that employees in the System more then ten years are no longer required to contribute. Employees who joined after January 1, 2010 contribute 3.0% of their salary throughout their active membership. Under the authority of the NYSRSSL, the Comptroller shall certify annually the rates expressed as proportions of payroll of members, which shall be used in computing the contributions required to be made by employers to the pension accumulation fund.

COMIDA is required to contribute at an actuarially determined rate. COMIDA contributed 100% of the required contributions for the current year and two preceding years as follows:

2011	\$ 22,286
2010	\$ 33,648
2009	\$ 18,013

Chapter 49 of the Laws of 2003 of the State of New York was enacted, which made the following changes to the Systems:

- Requires minimum contributions by employers of 4.5% of payroll every year, including years in which the investment performance would make a lower contribution possible.
- Changes the cycle of annual billing such that the contribution for a given fiscal year will be based on the value of the pension fund on the prior April 1st (e.g. billings due February 2005 would be based on the pension value as of March 31, 2004).

Chapter 260 of the Laws of 2004 of the State of New York was enacted that allows local employers to bond or amortize a portion of their retirement bill for up to 10 years in accordance with this schedule:

- For State fiscal year (SFY) 2004-05, the amount in excess of 7.0% of employees' covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the bonding/amortization was instituted.
- For each SFY 2007-08 and 2006-07, the amount in excess of 10.5% of employees' covered pensionable salaries.
- For each SFY 2008-09, the amount in excess of 4.5% of employees' covered pensionable salaries.

5. PENSION PLAN (Continued)

Funding Policy (Continued)

The law requires participating employers to make payments on a current basis, while bonding or amortizing existing unpaid amounts relating to the System's fiscal years ending March 31, 2005 through 2009. COMIDA has paid this liability in full: therefore, there is no amortization recorded.

Change in Payment Due Date

Chapter 260 of the Laws of 2004 of the State of New York changed the annual payment due date for employers who participate in the ERS. The December 15 payment due date changed to February 1. The covered salary period (April 1 - March 31) did not change for the calculation.

6. SECTION 457 DEFERRED COMPENSATION PLAN

Employees of COMIDA may elect to participate in the NYS Public Employees Deferred Compensation Plan (the Plan) created in accordance with Internal Revenue Code Section 457. The plan is available to all employees and permits the employee to defer a portion of his or her salary until future years, usually after retirement. COMIDA made no contributions to the plan in 2011 or 2010.

Benefits paid from the Plan consist of retirement benefits, certain hardship withdrawals and loans to participants as applicable. Participants should refer to the Plan's document for a complete description of the Plan's provisions.

7. MONROE COUNTY FINGER LAKES PROCUREMENT TECHNICAL ASSISTANCE CENTER (PTAC)

Under its Monroe County Finger Lakes Procurement Technical Assistance Center (PTAC), COMIDA, as the host agency for PTAC, receives grants from the United States Department of Defense and New York State. For the years ended December 31, 2011 and 2010, respectively, COMIDA recognized PTAC income of \$186,872 and \$167,325 and corresponding expenses recorded in accordance with their natural classifications in the accompanying statements of revenue, expenses, and change in net assets.

Since PTAC is funded on a reimbursement basis, COMIDA has had to advance funds to PTAC for its operations. PTAC owed COMIDA approximately \$30,000 and \$65,000, respectively, for the years ended December 31, 2011 and 2010.

8. COMMITMENTS

Community Development

COMIDA entered into a subscription agreement to invest \$1,000,000 in a private investment partnership established to fund private enterprises in the Monroe County area. In 2005, this commitment was assumed by a separate non-profit entity. Through December 31, 2011 and 2010, respectively, cumulative funding of \$896,755 and \$886,130 has been provided.

8. **COMMITMENTS** (Continued)

Community Development (Continued)

In 2006, COMIDA entered into a three-year agreement to establish The Entrepreneurs Network (TEN) committing \$765,000, subject to annual renewal, to fund recurring six-month programs designed to optimize young entrepreneurs' exposure to, and interaction with, leading local and national entrepreneurial experts. The program offers TEN participants the opportunity to take their businesses to the next level in securing venture capital, forming strategic alliances, and defining market strategies. Through December 31, 2009, cumulative funding of \$600,881 had been provided. Management of the TEN program was taken over by another not-for-profit organization in 2010, and COMIDA provided \$150,000 in funding to this organization in both 2010 and 2011.

In 2009, COMIDA entered into an agreement with a separate not-for-profit organization to promote local and economic development efforts. In 2011 and 2010, amounts contributed to this organization were \$100,000 and \$300,000, respectively. COMIDA has committed to this organization to provide funding of \$150,000 in 2012.

Community Development - Related Party

The Board of Directors of COMIDA has approved a resolution for funding for community development through another related entity, Monroe County Industrial Development Corporation. The funding is contingent upon COMIDA having the resources available as determined on an annual basis by the Board of Directors. In 2011, no contribution was made. In 2010, two not-for-profits dissolved and contributed their assets of \$1,135,461 to COMIDA. COMIDA, in turn, contributed the entire \$1,135,461 to Monroe County Industrial Development Corporation in 2010 to support economic development in the community.

Management Services - Related Party

Annually, COMIDA enters into an agreement with the County of Monroe for administrative support and facilities provided to COMIDA. The agreement required a payment in the amount of \$265,000 for both 2011 and 2010. COMIDA expects to pay \$265,000 for these services in 2012.

9. RELATED PARTY

COMIDA is the sole corporate member of the Greater Rochester Outdoor Sports Facility Corporation (the Company), a New York corporation formed to acquire and operate real and personal property for the economic benefit of the people in the County of Monroe and Rochester, New York area. The primary activity of the Company is the operation of a sports stadium in Rochester, New York, known as Frontier Field which is used for the recreation, entertainment, amusement and benefit of the citizens of the County of Monroe. There were no amounts recognized in the 2011 or 2010 financial statements for transactions related to the Company.

10. LOAN CONTINGENCY

In 2009, COMIDA signed a restated mortgage note agreement with a bank as a guarantor with an unrelated not-for-profit corporation for a loan amount of \$1,211,160. This mortgage note bears interest at 5.75% until October 1, 2012, when interest is calculated at one-month LIBOR + 350 basis points through maturity on October 1, 2014. The unrelated not-for-profit corporation is required to repay the loan in monthly installments of approximately \$10,000 with a final balloon payment due at maturity. No amounts were accrued or recognized as part of this agreement in the financial statements as COMIDA is not the primary obligor. The not-for-profit corporation is current on all of its payments to the bank.

Bonadio & Co., LLP Certified Public Accountants

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

February 29, 2012

To the Board of Directors of County of Monroe Industrial Development Agency:

We have audited the financial statements of the business-type activities of County of Monroe Industrial Development Agency (COMIDA), as of and for the year ended December 31, 2011, which collectively comprise COMIDA's basic financial statements and have issued our report thereon dated February 29, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of COMIDA is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered COMIDA's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of COMIDA's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of COMIDA's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

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Compliance and Other Matters

As part of obtaining reasonable assurance about whether COMIDA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of Directors and management of COMIDA and is not intended to be and should not be used by anyone other than these specified parties.